- 1 (3.45 pm)
- 2 RT HON BOB AINSWORTH MP
- 3 THE CHAIRMAN: Good afternoon and welcome, and welcome
- 4 everyone.
- 5 RT HON BOB AINSWORTH MP: Good afternoon.
- 6 THE CHAIRMAN: In our final session this afternoon, we are
- 7 hearing from the Rt Hon Bob Ainsworth MP in two roles,
- 8 his role as Minister of State for the armed forces
- 9 from June 2007 to June 2009 and as Secretary of State
- for Defence from June 2009 until the end of the campaign
- in Iraq.
- Now, welcome to our witness. We want to focus
- primarily during this hearing on a number of
- 14 personnel-related issues, many of which remain of
- 15 concern to the families of service personnel who died in
- 16 Iraq or to those who were seriously injured there, and
- 17 we will, in addition, be taking evidence from your
- 18 predecessor as minister for the armed forces,
- 19 Adam Ingram, next week, and from senior military
- 20 officers with responsibility for personnel and medical
- 21 issues.
- Now, I say on every occasion, we recognise that
- 23 witnesses give evidence based on their recollection of
- events and we, of course, check what we hear against the
- 25 papers to which we have access and which we are still

- 1 receiving.
- 2 I remind each witness on each occasion that they
- 3 will later be asked to sign a transcript of the evidence
- 4 to the effect that the evidence given is truthful, fair
- 5 and accurate.
- 6 Could you start, Mr Ainsworth, by giving us
- 7 a description of the role of the Minister of State for
- 8 the armed forces and what it entailed?
- 9 RT HON BOB AINSWORTH MP: Well, good afternoon, Sir John.
- 10 Ladies and gentlemen.
- 11 Fundamentally, the role of the minister for the 12 armed forces, to my eyes, in any case, is the Deputy
- 13 Secretary of State and he does what the Secretary of
- 14 State wants him to do. Therefore, the role will change
- 15 with the personnel.
- 16 When Des Browne was the Secretary of State and I was
- 17 the armed forces minister, Des wanted policy lead on
- both Iraq and Afghanistan and, therefore, I had policy
- lead on all of our other operations in various parts of
- 20 the world, you know, Sierra Leone, Kosovo, you know, the
- 21 Royal Navy, everywhere, and I also -- it is not as
- 22 clearly defined as people might imagine. Most of the
- 23 lead for welfare issues is with the Parliamentary
- 24 Undersecretary and the last thing that you want to do is
- 25 to take over, you know, that man's tasks and effectively

- disenfranchise him.
- But I did have, as I think you alluded to in the
- 3 letter you sent me, if not in your introduction now, two
- 4 specific tasks. One was a time-limited piece of work
- 5 and that was the production of the service personnel
- 6 command paper, and the other one was our policy on
- 7 inquests and inquiries and boards of inquiries and there
- 8 are a lot of welfare issues as well as, you know,
- 9 structural issues on dealing with risk and safety of our
- 10 armed forces that flow from that area of policy.
- I tend to major on both of those and continued to
- 12 take a strong interest in them after I became Secretary
- of State myself.
- 14 THE CHAIRMAN: Thank you. Just as we leave that -- and I'll
- turn to Sir Lawrence Freedman in a moment -- Iraq would
- have been constantly in your vision, as it were, in the
- 17 role you had, whether it be operational or whether it be
- issues on which you had a specific remit or wished to
- 19 take an interest. Was it a preoccupation or was it, if
- 20 you like, one of many focuses for your attention through
- 21 that time.
- 22 RT HON BOB AINSWORTH MP: A preoccupation before I was armed
- forces minister, you mean?
- 24 THE CHAIRMAN: No, as armed forces minister.
- 25 RT HON BOB AINSWORTH MP: Erm --

- 1 THE CHAIRMAN: I'm just trying to get a sense of how large
- 2 it loomed in your --
- 3 RT HON BOB AINSWORTH MP: The balance changed over the
- 4 period. I mean, by the time I became Secretary of
- 5 State, we were out of Iraq. When I first became
- 6 Minister of State, I flew to Iraq within a few days of
- 7 being appointed and landed at the airbase at Basra and
- 8 three people were killed in their bed spaces as my
- 9 helicopter arrived, and so, you know, it obviously makes
- 10 you know, a huge impression on you when you arrive in
- 11 those circumstances, with the level of threat that there
- 12 was then.

But that diminished over time, most particularly

after Charge of the Knights, and you know, we were able

to, you know, effect, you know, a transference of, you

know, to the Iraqi forces, and obviously Afghanistan was

growing in terms of, you know, its importance, you know,

18 to us.

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By the time John Hutton became Secretary of State and to some extent had a different state attitude towards the distribution of responsibilities and, therefore, I did get a little more involved in policy, but by the time John became Secretary of State, there was feeling, for good reason, that we were on the last leg in Iraq and Afghanistan was, by that time, you

- 1 know -- you know, the main effort.
- 2 THE CHAIRMAN: Thank you. I'll turn to
- 3 Sir Lawrence Freedman now.
- 4 SIR LAWRENCE FREEDMAN: Later in the hearing we want to come
- on to the military covenant, but for the moment I would
- just like to focus on the very practical and emotional
- 7 support provided for armed forces personnel and their
- families while the personnel are on tour. We have
- 9 spoken quite a bit to families and military personnel
- and have had, to be fair, pretty mixed reports.
- 11 Could you briefly describe what you did when you
- were minister about the welfare of military personnel
- while on tour?
- 14 RT HON BOB AINSWORTH MP: Well, I mean, obviously there were
- various initiatives that were taking place before I was
- ever a minister, so this is an ongoing process. The
- most particular area with regards to welfare that I got
- 18 involved with was a particular piece of work that I was
- 19 keen to do, I got the opportunity to do, that was the
- 20 service personnel command paper.
- Now, that was, you know, the opportunity, as I saw
- it, to -- not do what we were supposed to do as MoD for
- 23 our service personnel, but to get for the first time at
- every single area of government and deal with the things
- 25 that had never been given the importance that they had

been given before. There are lots of ways in which government accidentally, local government and central government, discriminates against our armed forces because of the juxtaposition of the way that services are delivered and the way that we make them work and the way that we keep moving them around. We don't move them around as much as we used to. We used to do the arms plot and make them move systematically, but that creates problems for them.

So in the service personnel command paper what I wanted to try to do was sweep up as many of those complaints as there were, analyse them, see whether or not there was a reality to them and have them dealt with not as a one-off process, but set up an ongoing process. So this was not just "Let's deal with the issues as they are today, because the issues will be different tomorrow".

So by involving the armed forces family federations by involving the charities, the British Legion, in a control group -- I can't remember what we called it now, I have lost the phraseology -- a reference group, you know, we would have then an ongoing monitoring of these issues as they changed over time and so the command paper contains two fundamental principles. One is that there should be no discrimination arising to you as a result of your service in the armed forces.

But secondly -- and this was a little bit more controversial with some people -- that in some areas special treatment was appropriate as a return for sacrifice, mostly in regards to the injured. So those were the two embracing principles.

Then there are about 40-odd different things we tried to address as a one-off and then we tried to set up a system so that this didn't just lie on a shelf. So there was an annual monitoring of progress and a five-yearly review and that wasn't done within government, but that was done with, as I said, the British Legion, the Army Family Association, the Navy Family Association, the RAF Family Association, so that they could help us to bring broad eyes, you know, to the issue.

SIR LAWRENCE FREEDMAN: This, as you say, covers a lot of ground, that paper, and I think there are issues that we will want to cover systematically during this hearing.

Perhaps rather minor things, though, can matter to troops and also to their families; for example, getting phone calls, being able to make phone calls, email contact and so on. How much were you aware of that sort of issue as something that could be addressed? Perhaps it didn't need sort of a big Whitehall effort, but was more a matter --

1 RT HON BOB AINSWORTH MP: That was our own responsibility,

2 it was in the MoD. You know, the welfare package had --

3 had been improved over time. I mean, as I understand

it, there was no such thing as an e-bluey, as they call

5 them, back at the start of our operations in Iraq. So

people's ability to communicate with family back home

7 must have been, you know, tremendously limited.

So all of the time there was an attempt to put in, most particularly, the ability to communicate and to get that addressed, and one of the things that caused a lot of people concern was that you could never give any kind of equality of treatment in that regard and nothing was ever very simple to do.

So, for instance, when we tried to make wifi available in the main bases in both Afghanistan and Iraq, to stop the queues at Internet cabins and -- you know, because people always wanted to contact family at particular times of day, and there were very real problems with that. The Iraqi licensing authorities were practically non-developed, there were security issues, there was broadband availability. You know, a lot of difficulties that led us, you know, to not be able to introduce that kind of announcement in the timescales that we expected and hoped that we would be able to do.

- 1 SIR LAWRENCE FREEDMAN: From the perspective of the families
- as well, was there more you were able to do at this sort
- 3 of basic level of communications, staying in touch with
- 4 your loved ones?
- 5 RT HON BOB AINSWORTH MP: Particularly with regards to the
- 6 army, there was -- I mean, the army have -- and this
- 7 affects a lot of areas in policy. The army have a huge
- 8 desire to do the majority of this work through the
- 9 regiment and they do not want it taken away and done at
- some kind of, you know, central, you know, mechanism
- 11 because they see the regiment as the family and we
- 12 enhanced their ability to provide welfare.
- 13 I was never certain that in some areas that didn't
- lead to inequal treatment and not necessarily the
- 15 better, but I was -- I never saw the issues as important
- enough that we should, you know, break that system.
- I saw the value in that, you know, regimental family
- 18 connection being important enough to preserve.
- 19 SIR LAWRENCE FREEDMAN: We have certainly met people who
- 20 fell outside the regimental system in some respects,
- 21 some reservists, for example, who might well have felt
- that was not quite capturing their need.
- 23 RT HON BOB AINSWORTH MP: Yes, I'm sure, and I'm sure that
- a lot of regiments are better; better founded and better
- able and do a better job. So you would find regulars

- being treated possibly differently from other regulars.
- The reserves, there was a review done before I was
- a minister, just to try to make certain that there
- 4 weren't some aspects of reserve service that were not
- 5 falling behind. The principle was that reservists
- 6 should be treated the same.
- 7 You know, you can never do that in every aspect
- because they haven't got that, you know, wrap-around
- 9 when they come home that regulars have got. They go
- 10 back into the community. They are isolated from other
- service personnel, so you have got to watch that, and we
- 12 put in, for instance, a system of mental health
- assessment because there is some evidence that the
- 14 incidence of mental health problems were greater among
- reserves than they were among the regular forces.
- 16 SIR LAWRENCE FREEDMAN: Would you say the same again in
- 17 terms of the ability to provide support to families as
- 18 well?
- 19 RT HON BOB AINSWORTH MP: In what -- I mean --
- 20 SIR LAWRENCE FREEDMAN: The regiment --
- 21 RT HON BOB AINSWORTH MP: That is so broad.
- 22 SIR LAWRENCE FREEDMAN: The regiment can provide quite a lot
- of support to families too. Whereas people who are not
- living within military communities within the UK may
- 25 find it harder -- their families may find it harder as

- 1 well.
- 2 RT HON BOB AINSWORTH MP: I think you have got to look at
- 3 the individual instances, because I think that there are
- 4 some provisions that are absolutely ideal for the
- 5 provision, you know, through the regimental system, but
- then there are others where that's not -- I mean, when
- 7 you have a bereaved family -- I mean, we had to do,
- I think, considerable work to try to make sure that --
- 9 I mean, we simply weren't getting it right, to tell you
- 10 the truth, and there was a need for, you know,
- improvement there. Again and again, we were letting
- 12 people down, I think.
- 13 SIR LAWRENCE FREEDMAN: I think we will be coming to some
- 14 more detailed questions on that soon. Can I ask you
- perhaps two much smaller questions, but they are points
- that have nonetheless been made to us by some veterans
- of the Iraq campaign. One was the reliability of
- 18 transport between Iraq and the UK and the impact this
- 19 had on periods of leave. Were you aware of that?
- 20 RT HON BOB AINSWORTH MP: Yes, hugely. We monitored the
- 21 delays, I visited Brize Norton on a couple of occasions.
- 22 There were periods when we made -- there was
- 23 a particular period when we made an astonishing
- improvement from a very bad situation, which was in
- 25 the -- is in the public domain in terms of the lengths

- of delays that we were imposing on people.
- 2 Then, because of, you know, pressures, that would
- 3 slip back from time to time. But by an additional
- 4 aircraft -- you know, increasing the size of the fleet
- on the C17s, getting contract aircraft in, trying to
- 6 improve the reliability on the troop transport -- they
- 7 are quite an elderly fleet, yet need defensive aid
- 8 suites, sophisticated defensive aid suites in order to
- 9 fly into a threatened environment -- you know, was
- 10 difficult, and we -- and the RAF, I know, put a lot of
- 11 increased effort into trying to get that, you know, to
- 12 a better place, but it was a constant concern.
- 13 SIR LAWRENCE FREEDMAN: Did you face any resistance in terms
- of trying to improve that? Because the morale problem
- seemed to be quite severe that this was causing.
- 16 RT HON BOB AINSWORTH MP: You think that the delays at
- 17 Brize Norton were the cause of morale problems?
- 18 SIR LAWRENCE FREEDMAN: The delays in people getting home
- 19 for leave were a cause of morale problems.
- 20 RT HON BOB AINSWORTH MP: Delays in people getting home
- 21 from...?
- 22 SIR LAWRENCE FREEDMAN: Iraq.
- 23 RT HON BOB AINSWORTH MP: The biggest single issue that was
- 24 ever raised with me was the issues of rest and
- 25 recuperation rather than delays at the end of tours.

I mean, we quite deliberately introduced a system of delay and decompression at the end of tours, and that had resistance from some members of the armed forces who understandably wanted to get back to their families, and I think it has got a proven track record. If you stop people, you give them a period of reflection, a period of recuperation, a period to let their hair down together before they go home to, you know, their wives and families, you know, in most cases, you know, still completely and absolutely tense from, you know, an operational theatre, has got huge benefits. So we were deliberately delaying people going home.

What was often raised with me was the lack of understanding of -- and a desire for certainty on rest and recuperation. You know, people -- when somebody was going home mid-tour, for a short period of time, then there is an obvious desire for them to arrive when you expect them to arrive and stay for as long as they have expected to stay.

But I mean, the operational strain of providing rest and recuperation to a large proportion of the deployed force -- I mean it was not something that the armed forces would ever contemplate, that they could guarantee R&R, because I mean, you know, almost -- you deploy with a full brigade and you start cycling rest and

- 1 recuperation within a month or so of getting into the
- theatre, and then, for the whole of the middle of your
- 3 tour, you have got a proportion of your force that is
- 4 away, at home, either travelling or travelling back.
- 5 Commanders needed certainty about how many people
- 6 they had got, how they could run operations on the
- 7 ground. So they had to say, "Your R&R starts from when
- 8 you leave the base and ends when you get back to the
- 9 base" and, you know, sorry, that creates uncertainty and
- it was a very difficult issue.
- 11 SIR LAWRENCE FREEDMAN: Thanks. Another issue --
- 12 RT HON BOB AINSWORTH MP: I mean, now one of the things that
- we are potentially -- I mean we ought to be looking at,
- is shorter tours and no R&R, but you need to deploy as
- other than as a brigade in order to do that, and the
- 16 army don't like -- they like to train as a brigade,
- deploy as a brigade. There is a debate that's going on.
- 18 SIR LAWRENCE FREEDMAN: The issue of tour lengths is clearly
- 19 very important and that's an issue that has been raised
- 20 with us, with the civilians, as well as the military.
- 21 RT HON BOB AINSWORTH MP: Yes.
- 22 SIR LAWRENCE FREEDMAN: Another issue which was raised with
- us by veterans, was shortages of basic personal
- 24 equipment. Somebody told us that the American military
- 25 would refer to the British as "the borrowers" because

1 they were after basic supplies like food and toilet

2 paper on occasion.

improvement.

Were you aware of those issues of shortages of

personal equipment? Had they been rectified by the time

you became Minister of State?

RT HON BOB AINSWORTH MP: They had been, and everybody who
I questioned in the theatre -- and one deliberately
created opportunities to question lower ranks in the
absence of officers to try to understand that you were
getting ground truth -- there had been by the time that
I was armed forces minister a considerable improvement.
I'm not saying that everything is perfect. Everything
will never be perfect in an operational theatre, but
everybody recognised that there had been a big

But, again, our understanding back here and the understanding of the soldier is somewhat different. If he is at a main operating base that has been established for some time, he expects -- and I think he is entitled to expect -- to see improvement over time. So to see his canteen facilities, his sleeping arrangements and everything else being constantly worked on to see what can be provided, if he is out on the front line and -- I mean, in my time, we were rapidly embedding some of our people with Iraqi forces in what we would now come

- to know as forward operating bases. I'm not sure that
- 2 that was the terminology that we were using, you know,
- 3 at the time.
- 4 Some of them were pretty ill-founded. But you
- 5 actually found that -- I mean, people were -- I mean
- 6 people were happy with those circumstances. I mean,
- 7 they knew that, when they had been deployed in order to
- 8 do a job in a high-threatening environment on the front
- 9 line at short notice, things would be pretty spartan and
- 10 that was what they had to put up with, but they expected
- 11 to see improvement over time, both in the FOBs -- sorry,
- 12 the forward operating bases and back at the main bases
- 13 as well.
- 14 SIR LAWRENCE FREEDMAN: So you felt that this was a constant
- 15 requirement for MoD to keep on --
- 16 RT HON BOB AINSWORTH MP: It was --
- 17 SIR LAWRENCE FREEDMAN: -- improving things?
- 18 RT HON BOB AINSWORTH MP: Yes, absolutely, and listening to
- 19 people and trying to respond to issues, you know, as
- 20 they arose.
- 21 You know, there can be no perfection. As I said,
- I think people are entitled to see improvements over
- 23 time. So if -- you know, having been in the COB for --
- sorry, in the Basra Air Station for some time, people
- 25 went out there with an expectation that there would be

- 1 some improvement and some of them were on second
- 2 deployments and they would not expect things to be as
- 3 they were when they were there in, say, 2004, when they
- 4 went back in 2007.
- 5 SIR LAWRENCE FREEDMAN: Just a final issue I want to raise,
- 6 which is an issue that was raised in the command paper
- 7 that you mentioned, and it is also relevant to a recent
- 8 announcement by the current government that operational
- 9 allowances and the government has announced that they
- are going to be doubled and that's outwith this
- Inquiry's terms of reference, but I'm interested in the
- degree to which pay issues impacted on recruitment and
- 13 retention and why you felt that they needed to be
- 14 addressed.
- 15 RT HON BOB AINSWORTH MP: Well, I mean, the entire package
- impacts on recruitment and retention and I mean, people
- join the armed forces to serve. They are pretty unique
- 18 people in many cases, but they expect to be, you know,
- 19 properly, you know, remunerated, and they expect
- 20 different conditions to be taken into account. So the
- 21 operational allowance was introduced to try to, you
- 22 know, recognise the -- you know, the hardship of that
- 23 tour.
- I mean, I'm not -- I mean, there's a lot more than
- 25 that that affects recruitment and, I mean, we were, when

- 1 I first went into the MoD, struggling on recruitment.
- We were well below strength, particularly in the army.
- 3 I think the other services were also affected, though.
- But that was in part because we had a very buoyant
- 5 economy at the time and jobs were not hard to come
- about. So it was not an easy recruiting environment.
- 7 SIR LAWRENCE FREEDMAN: Were you given advice that this
- 8 question of operational allowances could make a serious
- 9 difference to recruitment or did you just see it as one
- amongst many other factors?
- 11 RT HON BOB AINSWORTH MP: We gave evidence to -- and
- 12 encouraged the Armed Forces Independent Pay Review Body
- 13 to look at different ways of addressing the various
- shortfalls in the remuneration package as a whole.
- So the actual pay always came from them, but we gave
- 16 evidence to them and tried to encourage them in
- 17 different directions. There was one particular year
- 18 when we encouraged them to give a particularly large pay
- rise to the lower ranks. I think it was 9 per cent that
- 20 they got, and then that effectively gave us rippling
- 21 problems through because of differentials and, you know,
- that we then had to have deal with as a consequence of
- 23 that but, you know, there was a real desire in that
- 24 particular year to see, you know, the lowest, the
- 25 most -- the lowest paid and the most junior members of

- 1 the armed forces, you know, get some uplift in their
- 2 salaries.
- 3 SIR LAWRENCE FREEDMAN: Thank you.
- 4 THE CHAIRMAN: I'll turn to Sir Roderic now. Roderic?
- 5 SIR RODERIC LYNE: I would like to discuss treatment of the
- 6 injured and also the post-tour medical support, which is
- 7 another area that gets focus in the command paper you
- 8 talked about.
- 9 In February 2008, the House of Commons
- 10 Defence Committee described the critical care for
- 11 servicemen and women seriously injured on operations as
- "second to none".
- Does that imply that, by this stage, lessons had
- been learned from the early years of the Iraq experience
- and this area had been raised to a very high level of
- quality and, in your time as a defence minister, were
- 17 changes introduced specifically as a result of the
- injuries suffered by servicemen on operations, including
- 19 particularly Operation Telic?
- 20 RT HON BOB AINSWORTH MP: I mean, medical science is
- 21 progressing all the time and so there are improvements
- 22 all the time. During my time as a minister I don't
- think there were any legitimate complaints about the
- 24 clinical care. There was a lot of controversy about it.
- 25 There was a lot of criticism of Selly Oak Hospital in

particular. That got into the newspapers. It came to a bit of a crisis at one point, where I think it was affecting the morale of the staff at Selly Oak and I do not believe that that criticism was in any way justified in terms of the clinical care.

What I think we had to improve over time, and we did improve over time, was the welfare package that wrapped around that, both in terms of the way that we dealt with families and the way that we dealt with the injured in terms of the ethos. You know, there is no doubt that armed forces personnel will receive -- there is a -- you know, there is a view in this country that you can re-establish military hospitals and you will get better care for military personnel if you do.

If you do that, I think all the expert advice will tell you that the clinical care of military people will suffer as a result, that they need to be in the best state-of-the-art NHS facilities with all of the consultancies and all of the specialities available to them, and so they are best where they are.

But, if you are putting young men in environments where they are alongside civilians, then that can create other difficulties. So getting the management right of the military wards, so you are not wasting resources but you are providing them with, you know, a caring

- 1 environment that properly reflects, you know, where they
- 2 have come from and who they are.
- 3 You know, we really had to work on that and I think
- 4 that was problematical for a period of time.
- 5 SIR RODERIC LYNE: The view that one should re-establish
- 6 military hospitals, was that something that was being
- 7 represented to you -- was it pressure on you from within
- 8 the armed forces? When you say it is within this
- 9 country, is it inside the military or outside the
- 10 military?
- 11 RT HON BOB AINSWORTH MP: No, it was in politics. It was
- being raised in the House, it was being raised in the
- 13 newspapers. You know, it was not appropriate to put our
- 14 armed forces personnel into Selly Oak Hospital, we
- should have them in a totally separate facility where
- they are properly looked after and it is outrageous that
- 17 you don't. That was the Daily Mail's point of view.
- 18 SIR RODERIC LYNE: Your argument was that they were getting
- the highest possible level, the highest available level
- of treatment in civilian hospitals properly equipped
- 21 under the NHS?
- 22 RT HON BOB AINSWORTH MP: Not only within -- I mean, unless
- 23 you put the kind of -- because of the complexity of the
- 24 injuries and the way that they bounce through between
- 25 different specialities, unless you have a health

community of the size of somewhere like Birmingham -- so you have got all the specialities, you have got the burns unit down the road, you have got trauma here, you have got all of the different specialities -- you are not going to be able to treat people properly and so you know, a small community -- say my own, you know, Coventry, would not be able to provide, you know, the kind of level of care that a health community the size of Birmingham is able to do.

So you not only need the hospital facilities, but you need everything else around it, in order to provide that clinical care. Selly Oak was the right place from a clinical point of view, but the management of that, you know, had to be worked on and people, you know, did -- you know, if you were a young soldier and you had come back from -- you know, and you are badly injured and you wake up, you know, and you are with, you know, civilians, who are generally -- civilians who are in hospital of a different age to yourself, they are there for different reasons, you know, to you, you know, then there are issues that arise there.

I think we have got that right now. We have got, you know, military staff, properly embedded with civilian staff, you know, working together and understanding these issues a lot better than they did in

- 1 the early days.
- 2 SIR RODERIC LYNE: You said earlier that one of the two
- 3 underlying principles of the White Paper was that in
- 4 some areas special treatment would need to be accorded
- 5 as a return for sacrifice and especially with regard to
- 6 the injured.
- Now, when you are treating civilians and military
- 8 side by side in a civilian hospital, this presumably can
- 9 lead to some tensions and some lack of understanding on
- 10 the civilian side of the equation if they see somebody
- 11 else, for the very strong reason you give, getting what
- 12 they regard as special treatment or better treatment.
- Did you get any of those tensions or not?
- 14 RT HON BOB AINSWORTH MP: I mean, I'm not sure whether that
- was an issue, you know, out in the hospital. But it
- 16 certainly was an issue in terms of principles.
- I mean, a young man loses his leg, let's say, in the
- service of his country in Iraq or Afghanistan, and we
- 19 take him and we fix him and we take him to Selly Oak and
- 20 we provide him with the very best prosthetic limb so
- 21 that he is able to do the things that he used to do
- because he is a fit, young serviceman and that's how he
- 23 sees himself. I think that, having done that, he is
- 24 entitled to continue to receive that for the rest of his
- 25 life.

I don't think that, when he is 50, we should say, 1 2 "Now that you are 50, you can have something less". Having given him that level of service, you know, he 3 having, you know, been injured in the service of his country, no one should then degrade that over time, and 5 so it is in areas like this, where potentially, you 6 7 know, we were getting the very best -- hopefully, the very best, and all the time searching for the very 8 best -- for young, fit men, so that they can run, you 9 know, when you actually talk to them, they weren't as 10 concerned about how they were being treated now as there 11 was a worry that, in time, as they got older, and they 12 are still dealing with their injuries and, you know, the 13 14 media moves on and the operation ceases, you know, we 15 will stop caring for them. We, the nation, will stop 16 caring for them. That is one of the issues that I wanted to try to 17 18 deal with in the service personnel command paper. 19 SIR RODERIC LYNE: When you left the job, were there still 20 some areas still, given all of these things are very

expensive and you can't do everything at once and within the limits of a budget, where you wanted to see improvements but you hadn't had time to bring them in or the resources to bring them in?

25 RT HON BOB AINSWORTH MP: We had the Prime Minister's stamp

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on the service personnel command paper. We were able to
use that as we went round different departments and say
"This is the government's intent". I never had
a problem from politicians, but I had to go to
politicians obviously to sort out problems that you
would hope that you didn't.

I had problems from different departments, but that's understandable. You know, they had to be dealt with. Why -- you know, if you are an official in, let's say, the Department for Health, why should you allow some other department to start setting your priorities and, you know, deciding how you spend your budget and officials -- government tends to work in silos and, you know -- and -- and apply themselves to the priorities of their own departments. So you have to go political in order to get those things sorted out.

We had -- I mean, there are some great people in the Ministry of Defence but, surprisingly, we had some resistance from some officials in the Ministry of Defence. I mean, I can remember a particular official amusing me no end when he told me, "You cannot, Minister, double the upfront compensation payment". It was not Sir Humphrey who was talking to me. He told me in terms that I couldn't do it. But I think he had worked on the scheme for quite some time

- and was pretty dedicated to it, and he knew some of the
- other consequences of doubling the upfront payment, but
- 3 potentially it would cause disparities with other
- 4 people, but my attitude was "So what? I can't defend
- 5 the level of upfront payment as it exists today and you
- do not have to, and you are not injured and we are going
- 7 to double it", and we did.
- 8 SIR RODERIC LYNE: So doubling the payments was an ambitious
- 9 idea of the minister, challenging, but you were able to
- 10 do it?
- 11 RT HON BOB AINSWORTH MP: I mean, that's one of -- I mean,
- 12 I'm just -- I mean, government -- I mean government
- 13 exists to some extent to -- or government systems exist
- 14 to provide stability, they don't like change. When
- a minister says "This is going to change", then, you
- 16 know, there is friction. I suppose you just have to
- 17 overcome it.
- 18 SIR RODERIC LYNE: Can I just pick up two other points from
- 19 what you said earlier? You mentioned the mental health
- 20 issues earlier and particularly with regard to
- 21 reservists. Can you tell us a little bit about the
- 22 trauma risk management process, how it was introduced?
- 23 RT HON BOB AINSWORTH MP: I couldn't tell you in detail. It
- 24 was the Parliamentary Undersecretary's area of
- 25 responsibility. I know that there are so many different

opinions as to the causes and the consequences and all
the different aspects of mental health in our armed
forces and you can talk to as many people as you like
and you will get a lot of different views.

I know people who I have got a lot of respect for who believe that mental health is hugely affected by tour lengths and they cite the difference between the American armed forces, who do longer tour lengths than our people and have a higher incidence of mental health, but I equally know that we have a mental health problem in our Falklands veterans, and the Falklands campaign took about three weeks.

So you have got to have people like the

Surgeon General constantly looking at what is best

practice and trying to see that you are putting in

systems that are dealing with best practice and you have

got to listen to the experts' advice in areas like that.

SIR RODERIC LYNE: You talked about also working with the

agencies, the charitable sector, the British Legion and

so on. How did it co-ordinate and work on that so that

you didn't have things that fell through the cracks

between the ministry and the regiments, the forces and

charitable or voluntary organisations?

25 through the cracks and you have got to mitigate that

RT HON BOB AINSWORTH MP: I think things always do fall

in -- as best you can. I saw working with the charities
and the agencies as a tour, to help us to fill in some
of those gaps and fill them in appropriately.

So, for instance, in the area of dealing with and helping the bereaved, I don't think that that was some of the improvements that we made we could ever have made on our own, and we certainly couldn't have put in a system that would have helped on our own.

So we had to have the help and advice of the Legion, the War Widows' Association. We used those organisations to do analyses of how we actually treated people and get some of the complaints back. We organised a forum. It was somewhere off Pall Mall -- I can't remember exactly where the venue was now -- and we used those organisations to do it, where we brought in people who had been bereaved, who were only too happy to help us because one of the main motivations of bereaved families is often to make sure that you learn lessons from the loss, you know, of their loved one.

But we used them to, you know to, pick up all the challenges that we got and try to improve the service.

Now, as a result of that, we then got the British Legion to actually run a service for us, which -- I can't remember the title of it now, but it is like

a Citizens' Advice Bureau for -- you know, for bereaved

- 1 families.
- 2 Now, we could never do that as MoD. I don't think
- 3 we could ever establish the trust with the individuals.
- 4 You needed that kind of bit of independence, that bit
- of, you know, arm's length, that getting the
- 6 British Legion to do it for you gives you. So you know,
- 7 we then employed them to run some of the improvements
- 8 that flowed from some of the analyses that we had done
- 9 of where we were not doing a perfect job.
- 10 SIR RODERIC LYNE: Thank you.
- 11 THE CHAIRMAN: I'll turn to Sir Martin Gilbert now. Martin?
- 12 SIR MARTIN GILBERT: I would like to focus a little longer
- on the question of the bereaved families, if I could.
- By the time you became Minister of State many of the
- initial problems experienced by bereaved families on
- Operation Telic, for example, notification of a next of
- 17 kin, families being forced to leave service
- 18 accommodation and, also, the lengthy delays over
- inquests, had been addressed and improved.
- 20 But even with these improvements, the trauma of
- losing a loved one in action remains significant and,
- 22 given the number of different investigations and
- inquiries that follow a death, it can also be a very
- 24 confusing one for the families and this is a point that
- a number of bereaved families have made to us when we

- spoke to them very early in our Inquiry. Was this
- 2 a problem that you were able to address?
- 3 RT HON BOB AINSWORTH MP: Some of those improvements had
- 4 been made. I mean, we had made alterations to tenure of
- 5 service family accommodation long before I was minister.
- 6 But delays of inquests was still a huge problem and it
- was, to my mind, a very real problem, because this was
- 8 just preventing people from dealing with a bereavement
- 9 and elongating their loss unnecessarily.

So we looked at the whole system. I met both of the main coroners, the Oxford coroner and the Wiltshire coroner. I don't think -- at ministerial level, I don't think we had sat down with them before and there was a bit of, you know, these people are supposed to be independent and we shouldn't be interfering with what they are doing. Well, that doesn't stop you from talking to them and understanding how the system is working for them from their point of view.

What we tried -- we set up what we called the

Defence Inquests Unit, to work with coroners to make

sure that we were properly serving coroners and, yes,

you know, not -- to appropriately, accepting their

independence, chase up, you know, delays. You know, you

can get on the phone to a coroner and you can say "This

inquest has not taken place for some time now. Is it

- our fault? Are we the cause of this?" If it is there
- on his desk and it is not being dealt with, at least it
- 3 has been brought to his attention.
- 4 You know, we can make sure that we have not deployed
- 5 somebody who is effectively causing a delay himself.
- I mean, the Defence Inquest Unit I think was key to --
- 7 to dealing with the delays and getting a more
- 8 professional approach.
- 9 But my motives were more than just helping the
- 10 bereaved, they were about the MoD getting better at
- 11 learning some of the lessons that flowed from inquests
- as well, because, you know, some of our systems were,
- from time to time, exposed pretty badly by coroners'
- inquests and, you know, they were a mine of information
- for, you know, what was not working properly if you were
- 16 prepared to really embrace the findings of those.
- Not all of them. You know, sometimes, when
- 18 a coroner is looking at, you know, a decision that
- a soldier took three years previously, on a battlefield,
- you know, it doesn't tell you a lot and he is not able
- 21 to add much to, you know -- but often, you know, that
- 22 can expose some issues that are hugely valuable.
- 23 SIR MARTIN GILBERT: Were you able to put a specific system
- in place to draw these lessons?
- 25 RT HON BOB AINSWORTH MP: I think what we -- when I first

became a minister I was -- there was a debate that was going on -- and I think there was change that was already taken, but there was a tension within the MoD as to how far you go with managing some of the risks that our armed forces personnel take on.

That tension was between people mostly in the armed forces themselves, probably even exclusively in the armed forces, but not all of them, who felt that, if you went too far, you would lose military capability. You know, we have armed forces, to use a phrase that one of my colleagues used to use, who go out in the dark -- yes -- who are not frightened of taking risk, who know that risk is intrinsic to what they have to do. They have to fight, they have to be hard. They have to be prepared to take on an enemy and, if you change the culture, you know, potentially, you will detract from that military capability, and I was worried about doing that.

But as you looked at some of the evidence that came up, there was a real need to improve and we did need to change the culture of the MoD. Some of our systems were not properly picking up risk, they were not property picking up issues that had been raised. This was probably most glaringly exposed in the Hercules Inquiry, where the Wiltshire coroner did a fantastic job, an

- 1 absolutely fantastic job.
- But pretty grim reading, and there were a lot of
- 3 changes that were being made and were -- his findings
- 4 effectively accelerated those, you know, those changes,
- 5 to try to improve the way that we learned lessons and
- 6 mitigated risk.
- 7 SIR MARTIN GILBERT: We are a lessons learned Inquiry and
- 8 also our remit ends with the end of the British presence
- 9 in Iraq in July 2009. At that particular point, what
- 10 lessons did you feel still remained to be learned?
- 11 RT HON BOB AINSWORTH MP: On the welfare and --
- 12 SIR MARTIN GILBERT: On the inquest and the treatment of the
- 13 bereaved and what the MoD could do --
- 14 RT HON BOB AINSWORTH MP: I think you have got to constantly
- go back to -- I mean, first of all, you can't separate
- 16 Iraq from Afghanistan. The two were happening at the
- 17 same time. We are losing people. You know, the loss of
- 18 life is inevitable in a theatre of operations and nobody
- 19 should ever pretend that that is not so, but you can
- 20 minimise it.
- 21 So the need to learn, you know, must go on. For
- 22 instance, you know, the -- Des Browne ordered an Inquiry
- 23 off the back of the Nimrod crash, which was in Kandahar
- or above Kandahar, where we lost 14 people. You know,
- 25 Haddon-Cave did us, I think, a pretty scathing report of

- some of our systems which meant that we completely
- 2 reconfigured aviation safety and set up a specific
- 3 military -- what did we call it then -- aviation
- 4 authority to mirror the Civil Aviation Authority as
- 5 a result of the Haddon-Cave review.
- 6 So you know, I don't think you can ever close your
- 7 mind and, if you do, to the fact that you are far from
- 8 perfect, then you are not serving people properly. You
- 9 have got to work at it all the time.
- 10 SIR MARTIN GILBERT: Thank you very much.
- 11 THE CHAIRMAN: Could I turn to Baroness Prashar now?
- 12 BARONESS USHA PRASHAR: Thank you very much. I want to look
- 13 at the question of the MoD dealing with the families
- 14 because one of the issues that has been raised with us
- is the MoD's attitude towards families and, in view of
- the families of the service personnel killed in Iraq,
- 17 they say that the MoD's attitude is either dismissive or
- 18 overly defensive.
- 19 To what extent do you think this criticism is
- justified and were you aware of that view?
- 21 RT HON BOB AINSWORTH MP: People deal with bereavement in
- 22 different ways and I have met lots of bereaved families.
- 23 In some cases, almost no matter what you do, you know,
- you cannot, you know, make things better; anger is
- 25 a part of bereavement. You just have to accept that and

- 1 try not to make the situation worse.
- 2 But there were areas that we were not getting right.
- 3 BARONESS USHA PRASHAR: Such as?
- 4 RT HON BOB AINSWORTH MP: Well, the way that we communicated
- 5 with people, sometimes we would appoint a visiting
- 6 officer to a particular family and that visiting officer
- 7 would get deployed and then they would wind up with
- 8 another person, having just got used to the person they
- 9 were supposed to have as liaison.
- 10 There are some horror stories when you dig into, you
- 11 know, how people have actually been, you know, dealt
- 12 with at an individual level and, I mean, you can never
- 13 fully mitigate -- in a big organisation, you can never
- 14 fully mitigate those things, and that is why we
- organised this event with the War Widows and with the --
- 16 the War Widows' Association and with the Royal
- British Legion to try to pick the brains of those who
- had had to deal with us, you know, to expose our own
- 19 failings and then to put systems in place that would, to
- 20 some degree, pick them up better.
- 21 BARONESS USHA PRASHAR: But what priority did you personally
- give to dealing with families of those killed in Iraq?
- What did you personally do? Was that a personal
- 24 priority?
- 25 RT HON BOB AINSWORTH MP: Improving the system was

a personal priority. I had to meet a lot of families,

some of them on more than one occasion, and it was

important that you did. I know that Des Browne did, and

he did it when he was Secretary of State almost

systematically.

- It was important that you didn't just take what you were being told through the system, but you actually got ground truth, and you can't do that all the time and people don't want to do that. There are lots of people who have lost their loved ones who, the last thing they want to do is talk to the Secretary of State for Defence or the armed forces minister. You know, they have got other things, you know, that -- in dealing with their bereavement, there are other things that are more important to them, but by doing that from time to time, you did get, you know a personal handle on, you know, the way some of these systems potentially could be improved.
- BARONESS USHA PRASHAR: But to what degree did the concern
  over legal action cause the department to keep families
  at arm's length? Was it a factor?

  RT HON BOB AINSWORTH MP: One gets legal advice all of the
  time about what one can say and what one can't say and
  sometimes the things that you say can cause distress to

people. I mean, I was able on the tireless -- I know

1 this wasn't Iraq, but we lost two people in a submarine under the ice, to give an unequivocal apology, and there 3 were occasions where, because of legal advice, you know, one was obliged that "You simply can't say that, Minister. You are opening us up to liabilities, you 5 know, that, you know, that are not properly justified 6 7 and you have to hone your words and you have to be careful".

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Now, that can cause distress, you know, people can recognise, you know, when language is being used and when language is not being used. They are not stupid, and it can cause pain, but -- and you have to test the advice that you have got. Why, you know? Is this a real threat? You know -- why can't I just apologise for this? You know, if there is clear blame, you know, can we accept it? Can't we accept it? Why can't we accept it? But you have to take legal advice, otherwise you are opening up the public purse to, you know, liabilities that, you know, you had not properly ought to do.

21 BARONESS USHA PRASHAR: But some families said to us that 22 there was sort of a deliberate attempt to deny access to facts about the circumstances that led to the death of 23 24 loved ones, particularly in cases of friendly fire 25 incidents.

- 1 RT HON BOB AINSWORTH MP: I didn't -- I haven't personally
- 2 dealt with any friendly fire incidents at any depth, but
- 3 I do know that they are a very real problem to us. You
- 4 know, where we do not own the information, and we are
- 5 reliant on another nation, you know, to share its
- 6 information with us, then that other nation gives us
- 7 that information with certain conditions and you can
- 8 either have it or not have it.
- 9 But, "Yes, we are prepared to share this information
- 10 with you but ..." and, you know, that does cause
- 11 distress. I mean, we have liaised with the American
- 12 authorities, we have tried to improve their preparedness
- 13 to cooperate with our coroner, you know, for example,
- and I think there has been some improvement, but
- I couldn't quantify it. I think there is certainly an
- improvement in their preparedness to give evidence and
- 17 appear before coroners.
- 18 BARONESS USHA PRASHAR: You said earlier that you were
- 19 giving advice and you were trying to get the system
- 20 right. So what consideration did you -- I mean, how did
- 21 you try to address the way the department appeared to
- the families? What advice were you given and any steps
- 23 you personally took to deal with some of these concerns?
- 24 RT HON BOB AINSWORTH MP: We looked internally at how we
- 25 were managing these things. We issued booklets to

- 1 people, we issued DVDs to people because this is an
- 2 enormously complex testimony that they are confronted
- 3 with. They have lost a son or a husband or whatever
- and, all of a sudden, they have got this appalling legal
- 5 kind of process, a coroner and all the rest of it coming
- at them. So we tried to give them as much guidance as
- 7 we could and, as I said, we went out to others to try to
- 8 help us do that and, as a result of that we set up --
- 9 I can't remember the name of it, the Royal
- 10 British Legion runs it for us.
- 11 The way that I think of it is as
- 12 a Citizens' Advice Bureau, you know, for the bereaved.
- 13 It is there to, you know, to help and it's at arm's
- length from the MoD. They can go there for advice.
- They will be given as much information as they want.
- 16 They have got somebody there to chase issues up for them
- 17 that they have a degree of confidence in that they are
- independent of us. Because, understandably, you know,
- 19 some bereaved families see us as the enemy and so they
- are not prepared to take things direct from us that they
- 21 are prepared to take from an independent organisation.
- 22 BARONESS USHA PRASHAR: Thank you.
- 23 THE CHAIRMAN: Thank you. Can I turn to
- 24 Sir Lawrence Freedman now. Lawrence?
- 25 SIR LAWRENCE FREEDMAN: You took up office as Secretary of

State in June 2009 just shortly before the end of 1 Operation Telic. One of the immediate challenges you 3 would have faced was the expiry of the December 2008 Memorandum of Understanding with the Iraqis, which expired the month after you took office. What did you 5 6 understand then and how were you briefed on the UK's purpose in seeking a continued UK military presence in 8 Iraq? RT HON BOB AINSWORTH MP: By the time I took over, all of 9 10 the principles were agreed and I was aware of some of them from my times as armed forces minister, although 11 I had not been involved in the top level discussions. 12 13 The only problem remained was that, through the Iraqi political system, we couldn't get clearance 14 15 through the Council of Ministers and then subsequently 16 through the Council of Representatives and they went into recess and they were in quorate and, meanwhile, we 17 18 were running out of time. So principles had been 19 agreed. Both nations at the strategic level knew what 20 they wanted, you know, to agree to. It was just, 21 know --22 SIR LAWRENCE FREEDMAN: What particularly did we want? 23 was your understanding of what we wanted? 24 RT HON BOB AINSWORTH MP: We wanted an ongoing relationship

with the Iraqis that assisted them,

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a military-to-military relationship, which we chose to 1 2 run through the NATO training mission, and we have still got, I think, about 50 people involved in that now. 3 we have people embedded in their academy where, hopefully, we are continuing to give them advice and 5 build, you know, good relations between our two 6 countries, and we also agreed to continue to take on a job that we had been doing throughout my period as 8 a minister and that was training up the Iraqi Navy, such 9 as it was -- within a fairly tight geographical area, 10 but nonetheless 90 per cent of Iraq's wealth goes out 11 through two oil terminals in disputed waters. 12 13 So we have, I think, about 100 people still in 14

So we have, I think, about 100 people still in An Qasr. They certainly were there throughout my period of time trying to train the Iraqi Navy so they could properly control their own territorial waters and those very important facilities and we still have Naval ships with their agreement at the top end of the Gulf.

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SIR LAWRENCE FREEDMAN: Given, as you have indicated, the negotiations were quite difficult at times because of reactions within the Iraqi political system, did you ever wonder whether this was that important, whether it was really worthwhile pushing for it?

24 RT HON BOB AINSWORTH MP: Oh, hugely important. I mean -25 if you just take the training of the Navy, the

- 1 importance of the Iraqi Navy, you have got Kuwait that
- isn't exactly the most trusting -- in the most trusting
- 3 of relationships with their neighbours.
- 4 Those need to be -- I mean, it is massively in our
- 5 interests that we have stability in this area, and so,
- 6 you know, being able to, you know, give the Iraqis the
- 7 security that they can effectively control their own
- 8 resources, they can control their own territorial
- 9 waters, they can live at peace, therefore, with their
- 10 neighbours, there is no need for them to get into
- a dispute with their own neighbours and they can become
- 12 a part of, you know, an improving architecture, an
- improving political architecture in the Middle East is
- 14 hugely important and hugely in our interests.
- 15 SIR LAWRENCE FREEDMAN: You think that the British military
- presence will be a significant factor in ensuring these
- obviously very important objectives?
- 18 RT HON BOB AINSWORTH MP: I don't know: it depends on policy
- 19 going forward, both in Iraq and in this country.
- 20 I mean, we have -- I think that it is not widely
- 21 understood the benefits of military-to-military
- 22 cooperation between some countries. There are some
- 23 countries where it is far easier to work
- 24 military-to-military than it is to work
- 25 civilian-to-civilian, and it reinforces our

- 1 relationships. So I would hope that we would maintain
- 2 a good relationship.
- 3 I think there are opportunities there. I think that
- 4 people often find us easier to work with than, let's
- 5 say, the Americans because the Americans have got a lot
- 6 more capability but they are an awful lot bigger and,
- 7 you know, mice don't work well with elephants. So there
- 8 are opportunities for us there to just reinforce our
- 9 relationships and help Iraq to continue to improve.
- 10 SIR LAWRENCE FREEDMAN: Lastly, given that there were these
- 11 difficulties in getting the Iraqis to agree to that, how
- were these actually resolved?
- 13 RT HON BOB AINSWORTH MP: I think -- I mean, they came back
- 14 from recess and they approved process. I can't
- 15 remember, you know, the exact detail, but that we
- 16 were -- you know, we had UN Security Council Resolutions
- 17 which were running out of time, as I recall, and there
- 18 was a political bureaucratic process that was taking,
- 19 you know, a lot longer than was comfortable, but it came
- 20 right in the end.
- 21 SIR LAWRENCE FREEDMAN: Thank you.
- 22 THE CHAIRMAN: I would like to invite you in a moment,
- 23 Mr Ainsworth, to offer any further reflections that you
- 24 want to, but there are just two questions I would like
- 25 to raise.

- One is important for our getting the narrative of
- 2 the Inquiry right from the beginning right and I need to
- 3 ask you about Mr Blair's comment back in December on the
- Fern Britton show, when he said in effect:
- 5 "I believe it would still have been right to remove
- 6 Saddam, even if I had known that Iraq did not have
- 7 weapons of mass destruction."
- 8 RT HON BOB AINSWORTH MP: That is a surprise that you ask me
- 9 that, Chairman.
- 10 THE CHAIRMAN: Yes, quite. You were asked on the
- 11 Politics Show and you were asked if you were surprised.
- Do you want to comment any further or not?
- 13 RT HON BOB AINSWORTH MP: What I was trying to say was we
- took a decision at the time, confronted with a set of
- facts that we believed at the time, but, you know --
- I wasn't, you know, trying to say that, "Look, if the
- 17 circumstances were different, then we could have taken
- a different decision". Who can say? People love to
- delve into hindsight. It doesn't exist. You know, you
- 20 can only deal with your knowledge at the time.
- 21 THE CHAIRMAN: Thank you. The other question is much more
- general, but this is a lessons learned Inquiry, and it
- is the comment we had from a very committed junior
- officer in one of our informal sessions, who had served
- in Iraq and he commented that he thought that, as

- a nation, but particularly as an army, we are quite slow
- 2 to hold up our hands and admit we got something wrong.
- 3 I'm not quoting him, but it is what he said. As
- 4 a result, he thought:
- 5 "We invest more time and effort defending the
- 6 indefensible rather than focusing on finding a solution
- 7 to the problem."
- 8 We have taken a lot of evidence about the reaction
- 9 to the Iraq experience, not least with dealing with the
- insurgencies, how the Americans reacted and how we
- 11 reacted. Do you think what he said was in any way
- 12 a fair comment on the British army as a learning
- 13 organisation?
- 14 RT HON BOB AINSWORTH MP: I think there is a degree of truth
- in that. I think we do some things here extremely well,
- but I can remember being enormously impressed, although
- it took a massive crisis -- and people have to remember
- 18 that -- at the way in which the Americans analysed their
- failings on counter-insurgency and brought in a huge
- 20 change to their methodology. But when we tried to hold
- 21 that up -- as it is being held up -- as an example of
- another nation being able to learn in that way, we just
- 23 need to remember how big the crisis was.
- I mean, the presidency was in total crisis, Iraq,
- 25 you know, was in danger of failure and -- but the

- 1 Americans were pretty impressive then at the way they
- 2 completely, you know, changed their entire methodology,
- 3 did it in a pretty public way and went back and did the
- job, you know, differently.
- 5 THE CHAIRMAN: Yes. Thank you. Any further or final
- 6 reflections you would like to offer before we close this
- 7 afternoon?
- 8 RT HON BOB AINSWORTH MP: No, I don't think so. Good luck.
- 9 THE CHAIRMAN: In that case --
- 10 RT HON BOB AINSWORTH MP: I look forward to your report.
- 11 THE CHAIRMAN: Can I thank you very much for your evidence,
- 12 Mr Ainsworth. I'm just going it read out a very short
- 13 announcement:
- 14 "This afternoon the Prime Minister has made
- a statement announcing, I understand, an Inquiry into
- 16 whether Britain was implicated in the improper treatment
- 17 of detainees in the aftermath of 9/11. As I have said
- 18 before, the Iraq Inquiry would not wish to prejudice
- other Inquiries or legal proceedings. We shall,
- 20 therefore, wish carefully to consider the
- 21 Prime Minister's statement and whether there are any
- 22 implications for our potential lines of Inquiry."
- 23 With that, I'll close today's session. Thank you.
- 24 RT HON BOB AINSWORTH MP: Thank you.
- 25 (4.55 pm)

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(The Inquiry adjourned until 10.00 am the following day)
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